

Poweshiek County Emergency Management Commission

Plan Adoption Document

2023

We hereby certify that the attached/enclosed plans, portions of plans or Emergency Support Functions (ESF) to the Poweshiek County Comprehensive Emergency Response Plan have been approved and adopted by the members of the county Emergency Management Commission on this the 19th day in the month of July in the year 2023. This plan shall become part of the county emergency response and emergency operations plan once adopted.

Plans or ESFs Adopted:

ESF 14 Business/Infrastructure, including all appendices and attachments

Dawn Hamilton
Chairperson, Emergency Management Commission

07/19/2023
Date

DAWN HAMILTON
Chairperson, EMC-Printed

Brian Paul
Coordinator, Emergency Management Agency

7/19/2023
Date

Brian Paul
Coordinator, EMA-Printed

ESF Coordinator

Poweshiek County Emergency Management Agency

Primary Agencies

Poweshiek County Emergency Management Agency
Poweshiek County Local Emergency Planning Committee (LEPC)
Grinnell Chamber of Commerce
Pow/I80 Economic Development
Brooklyn Chamber of Commerce

Support Agencies

Public/private utility sector
Local Fire and police Departments
Local Public Works/Secondary Roads
Poweshiek County Assessor's Office
Mid-Iowa Community Action
Area Volunteer Organization's Active in Disaster (VOAD)
Iowa Homeland Security and Emergency Management
Private Sector Partners
Safeguard Iowa

Introduction

Emergency Support Function (ESF) 14: Business and Infrastructure provides support to Poweshiek County by assisting local communities, voluntary organizations, non-governmental organizations, and the private sector in the management of operations for the stabilization of critical supply chains, community lifelines, and resource needs among infrastructure owners and operators, businesses, and government partners.

Purpose

ESF 14 describes how the local government will partner with business and industry to coordinate actions that will provide immediate and short-term assistance for the needs of business, industry, and economic stabilization. This ESF will also identify business and industry resources to support emergency and disaster response and recovery activities.

The success of this effort requires the coordination, pooling, and networking of both available and obtainable resources provided by state government, local government, voluntary organizations, and the private sector.

The term "obtainable" means other necessary resources that must be acquired through contract, lease, purchase, mutual aid agreements, or otherwise from outside the inventory or control of participating organizations. These resources may be in such forms as facilities, personnel, equipment, materials, supplies, services, technical assistance, and others.

Scope

ESF 14 provides an avenue for information sharing and coordination, including requests for assistance in situations to connect private sector organizations, businesses, an industry to operational programs and functions as needed. It does not duplicate or undermine the coordination mechanisms among other ESFs and their respective partners; instead ESF 14 facilitates cross-sector integration and includes business and industry not otherwise represented in other ESFs. **ESF 14 will not address economic policymaking and economic stabilization prior to any event. ESF 14 is not a funding entity, but facilitates the identification, coordination, and the use of resources to support long-term recovery.**

The four primary activities encompassed with the scope of ESF 14 are:

1. Coordinate with business and industry partners to facilitate private sector support to response and/or recovery operations.
2. Identify immediate and short-term recovery assistance to business and industry partners.
3. Facilitate communication between business and industry partners and the local and state emergency management agencies.
4. Assist with economic damage assessments for impacted areas.

Intended Outcomes

ESF 14 provides unique services to enhance response and recovery operations. ESF 14 is a platform that engages the private sector, leverages existing resources and capabilities with the affected area. These activities support other existing federal and state procedures. ESF 14 will benefit both the private and public sectors during the incident in a variety of ways:

1. Community lifelines stabilized to maximize the number of survivors who need access to essential services and are enabled by businesses that maintain continuity of operations and emergency services.
2. Private and public sector operations are synchronized to stabilize community lifelines.
3. Infrastructure owners, operators, businesses, and government agencies work in unison to prevent or mitigate failures.
4. Supply chain and distribution networks within and outside the affected area are stabilized to restore commercial functions and reduce economic impacts.
5. Identified resources to meet the needs of the response and/or recovery effort.

Whole Community Engagement

The private sector plays a leading role in designing and executing the coordination functions and other priorities of private-public collaboration under ESF 14. The multi-sector nature of ESF 14 presents unique opportunities for whole community integration.

Local and State Governments

Operations under ESF 14 follow the principle that incident response is locally executed. Local and state governments typically have close collaboration with critical infrastructure in their jurisdictions, such as public and privately operated utilities. At the local level information sharing and requests for assistance by impacted jurisdictions is reviewed in the Emergency Operations Center (EOC). Government partners should collaborate with their private sector partners to collect, assess, prioritize, and support private

sector needs consistent with applicable laws. If the local resources are inadequate for meeting the needs/requests of the local jurisdiction and private sector, the local EOC will place requests to the State Emergency Operations Center (SEOC) in the form of a Mission/Task Request.

Private Sector/Non-governmental Organizations

The private sector includes for-profit and nonprofit organizations, formal and informal structures, commerce, and industries that comprise the national economy and are not part of a government structure. Non-Governmental Organizations (NGOs) are a distinct category of organizations within the private sector. They can include voluntary, ethnic, faith-based, veteran, disability, relief agencies, and animal welfare organizations, among others. ESF 14 serves as a point of contact during cross-sector operations for owners and operators that are not already engaged with a sector-specific ESF and minimizes the risk of conflicting government guidance on response priorities. In collaboration with agencies at all levels of government.

ESF 14 provides businesses, NGOs, and infrastructure owners and operators with an integrated communication and coordination link to:

1. Support private and public sector response and/or recovery operations.
2. Obtain critical and current information needed to make decisions on employee safety and business continuity (road closures, travel advisements, debris clearing, infrastructure status, etc.)

Concept of Operations

Assumptions

1. Primary and support agencies will perform tasks under their authority as applicable.
2. Most emergencies and disasters involve damage to property to some extent. Roads, bridges, public utilities, public and private buildings, homes, and other facilities should be inspected and either cleared for use, reinforced, quarantined, or demolished to ensure safety.
3. Private sector entities are responsible for repairing, restoring, and securing property.
4. Federal disaster assistance may be available as low interest disaster loans from the US Small Business Administration.
5. Impacted businesses and commercial property will likely utilize government assistance to remove debris and assess the damage.
6. Private sector entities will be better prepared for disasters and emergencies through open lines of communication with local governments and by training personnel in emergency preparedness and response.
7. Private sector involvement with emergency management and local governments will be determined by the nature, scope, and magnitude of the damages.
8. State or federal resources may be required to identify and deploy resources from outside the affected area to ensure timely, efficient, and effective response and recovery.
9. Numerous volunteering entities, both governmental and non-governmental, may mobilize personnel, supplies, and equipment to affected areas with neither coordination nor communication with local or state officials.

General

Poweshiek County Emergency Management is responsible for keeping all primary and support agencies informed of impending conditions such as severe weather, hazardous materials incidents or other emergencies requiring evacuation, infrastructure issues, or other events that would cause them to assume a readiness position within Poweshiek County.

Poweshiek County Emergency Management Agency will be the coordinating agency for any damage assessment activities. Assistance with damage assessment may be requested by the Agency from building/planning/zoning departments depending on the severity and magnitude of the incident.

Business resumption and economic recovery will be addressed in two phases: short-term and long-term recovery.

1. Short-term recovery will consist of the following measures:
 - a. Contact the local Chamber of Commerce/Economic Development Center to assist in the identification of local business impacted by the disaster/incident.
 - b. Begin establishing communications with the Federal Economic Development Administration, US Small Business Administration, and Iowa Emergency Management for potential grants and/or loans to assist with business resumption.
2. Long-term recovery will consist of the following measures:
 - a. Hazard mitigation will be incorporated into business resumption/economic recovery measures to lessen the effects of future disasters.
 - b. Hazard mitigation steps will potentially include retrofit of structures, acquisition and demolition if proven to be cost-effective, and structural relocation.

Individual government agencies and private sector organizations will maintain a listing of critical resources with respect to their own operations. Individual cities and/or the county may enter into Memorandum of Agreements (MOA) or Memorandum of Understanding (MOU) or other mutual aid (28E) agreements for resources as well as enter into formal agreements by contract for services, equipment, personnel, or other resources at any time prior to any emergency or disaster. These formal arrangements should be kept on file between the city or county and the private sector organization for implementation as needed. Poweshiek County Emergency Management should be made aware of such agreements and made aware of activation/implementation of these agreements during an emergency or disaster. **Appendix 1** has a just in time MOU/MOA and Just-in-time contract for use if none exist.

Appendix 2 has a list of local and regional private sector resources which may be available to assist in a disaster or emergency for response or recovery efforts.

For smaller emergencies and disasters private sector and public sector agreements may be handled by the individual cities and/or individual county departments directly. For large scale emergencies and disasters where resources may be limited and/or require centralized coordination and prioritization, the Poweshiek County Emergency Operations Center (EOC) will be activated. Notification of appropriate ESF 14 agencies will be determined by the EOC director and ESF Coordinator based on the incident needs.

When ESF 14 is activated, other relevant ESF's may be activated also to support the event. ESF 14 will continually assess and develop action plans to ensure all primary and support agencies function appropriately in a coordinated manner.

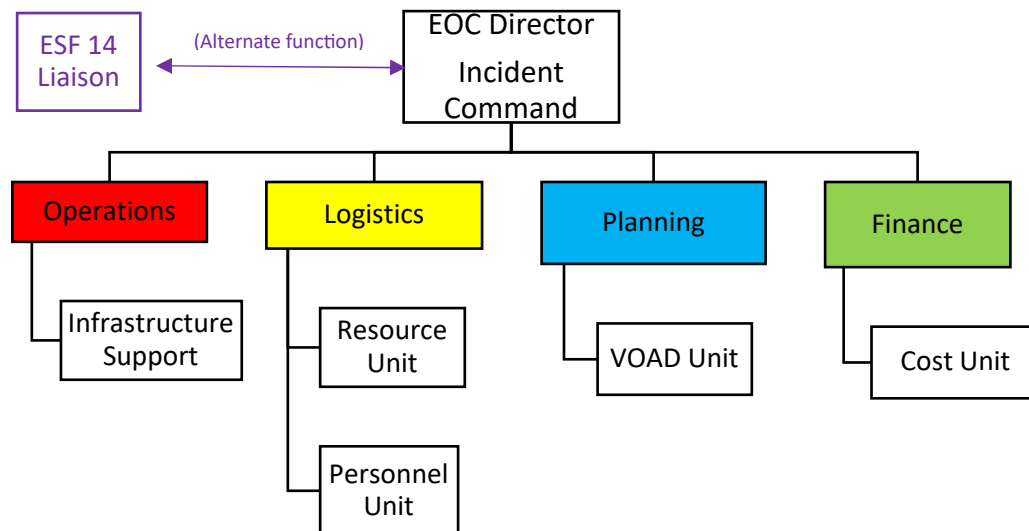
Based on the incident location, and in consultation with local leaders, and the Incident Commander a determination of which EOC will be made. Poweshiek County has the capability to have two EOC Facilities. They are:

Poweshiek Count Public Safety Building
4802 Barnes City Rd
Montezuma, IA 50171

Grinnell Public Safety Building
1020 Spring St
Grinnell, IA 50112

Poweshiek County has a separate EOC Annex Plan. Refer to the EOC Annex for further details on the EOC capability and function.

ESF 14 will be organized primarily under the Logistics Branch as indicated below but may serve as an independent function with a Liaison between the private sector and EOC. Poweshiek County and ESF 14 will follow the National Response Framework (NRF), National Incident Management System (NIMS), and Incident Command System (ICS)



Initial Reporting Personnel Requirements

When the EOC activation is requested the MINIMUM reporting personnel requirements to the EOC include:

1. Emergency Management Coordinator/Designee
2. Chief Elected Official/Designee of the requesting agency jurisdiction
3. Representative from the primary response agency
4. Emergency Support Function (ESF) Coordinator as determined by the response type
5. Other personnel requested specifically by the authorizing entity activating the EOC

Subsequent notifications to personnel requested to report to the EOC will be determined on an assessment of the situation by the above staff and will be the responsibility of the above staff to notify the appropriate personnel or agencies to report to the EOC.

To be consistent with ICS principles, a graduated approach to managing emergencies and disasters will be used. As the scope and complexity of the situation escalates, staffing levels within the EOC will increase as needed.

Roles and Responsibilities

Primary Agency Functions

Agency	Function
Poweshiek County Emergency Management Agency	- Assists local jurisdiction with disaster declaration process. - provides leadership in coordinating and integrating resources from both the public and private sector including the initiation of mutual aid and other agreements. - Serves as the primary contact in the county during all phases of an emergency/disaster. - Serves as the Liaison between local government and state/federal government. - Manages the damage assessment process. - Gathers and organizes information pertaining to the disaster/emergency. - Serves as the EOC Director.
Poweshiek County Local Emergency Planning Committee (LEPC)	- Assist ESF 14 on procedures and processes to acquire services, resources, and support including emergency contact information and coordination of private-sector business services or commodities available for emergency use. - Outline evacuation plans. - Outline emergency notification procedures. - Describe emergency response procedures for on-site, and off-site incidents involving hazardous materials. - Identify facilities with hazardous materials.
Local Chamber of Commerce Business/Economic Development	- Provides data and conducts outreach to the business community-including utilizing local stakeholder networks-to determine disaster damage and resource needs from the business sector. - Assist ESF 14 on procedures and processes to acquire services, resources, and support including emergency contact information and coordination of private-sector business services or commodities available for emergency use. - Works with private sector businesses to restore facilities and services to pre-existing capabilities. - Helps identify options to help businesses resume operations and to incentivize growth following disasters. - Support action planning and development.

	Provides information and resources to the private-sector businesses for recovery efforts.
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Support Agency Functions

Agency	Function
Public and Private Utility Sector	- Restores critical infrastructure for which the department or company is responsible. - Provide infrastructure status information to the EOC. - Provides estimated restoration information to the EOC. - Provides damage assessment to critical infrastructure for which they are responsible for. - Provide personnel to support response/recovery efforts.
Local Fire Department	- Provide assistance with damage assessment if available - Ensures all fire codes are followed.
Local Law Enforcement	- Provide assistance with damage assessment if available. - Provides escorts or coordinates security for impacted areas and businesses.
Poweshiek County Assessor's Office	- Assessor's Office in the affected area can appraise properties and maintain records of property values and basic property information can be provided through the county Geographic Information System (GIS) - Provide maps and other information
Mid-Iowa Community Action	- Provides long-term individual and family services, case management, and assistance with unmet needs for individuals and families, and health and human services. - Provides financial assistance to affected individuals and families for unmet needs
Volunteer Organizations Active in Disaster (VOAD)	- Provides assistance with locating housing resources and short-term lodging assistance, as well as assistance for repairing and rebuilding homes. - Provides assistance with unmet needs related to obtaining/completing permanent housing - Provides debris clearance in concert with homeowners and local government. - Provides financial assistance to affected individuals and families for unmet needs. - Provides long-term individual and family services, case management, and assistance with unmet needs for individuals and families, and health and human services
Private Sector partners	- Provides damage assessment information to ESF 14 Coordinator, Liaison, or EOC. - Provides business/industry operational status information and any needs to the ESF 14 Coordinator, Liaison, or EOC.

	• Provides equipment, resources, supplies, commodities, or services to public sector as agreed upon by contract, MOA/MOU, or 28E for response and/or recovery efforts.
Safeguard Iowa	• Provides training and resources to the private sector on Incident Command, Public terminology, disaster preparedness and planning. • Provides resource assistance for disaster and emergencies.
Iowa Homeland Security and Emergency Management	• Responsible for overall emergency coordination of State assistance if multiple State agencies are required. • Deploys state resources to fulfill mission/task requests • Assists local emergency management with disaster and emergency response and recovery.

ESF Development, Testing, and Maintenance

Refer to the Poweshiek County Basic Plan for ESF development, testing, and maintenance.